# Learning Levels of Grade V Students in Mathematics 

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#### Abstract

The Department of Educational Measurement and Evaluation of National Council of Educational Research and Training (NCERT) is an autonomous organisation under the Government of India. This department conducts the National Achievement Surveys (NAS) at different stages of school education under the Sarva Siksha Abhiyan (Educational for All), a flagship programme of Government of India. The purpose of the NAS is to know the learning levels of students in different subjects across the states in the country periodically and provide inputs to the policy makers, researchers and others for improving the system.

The present study of grade V was initiated in 2009 and data was collected from 1, 22, 543 students and 6,602 schools covering 35 States and Union Territories. Sample was drawn from government and government aided schools by using Population Proportion Sampling (PPS) and Simple Random Sampling (SRS) methods. Using multiple choice items three forms of test booklets were developed in each subject i.e., Language, Mathematics and Environmental Studies (EVS) using Item Response Theory (IRT).

Moving away from Classical Test Theory (CTT), Item Response Theory (IRT) is used to obtain scaled scores of students. Students' scores were calibrated on a scale of $0-500$. For knowing what students can do, students' ability and items difficulty was computed. The research findings in Mathematics indicate that the average achievement across the states varies significantly.


Key words: Achievement Surveys, Learning Achievement, Sarva Shiksha Ahiyan

## Introduction

National Achievement Surveys (NAS) are conducted under the Government of India's flagship programme Sarva Shiksha Abhiyan (SSA). NAS is designed to provide information about the learning achievement of students in the elementary sector of education in government and government-aided schools. This is achieved by administering standardized tests to students. NAS also collects information about relevant background factors about the school environment, instructional practices, and the home backgrounds of students, teachers’ qualification etc. NAS data gives policy makers, curriculum specialists, researchers and, other stake holders a 'snapshot' of what students know and can do in key subjects at a particular point in time. The results also serve as a baseline against which future progress in education may be evaluated.

## History of NAS in India

In the year 2000, the programme of NAS, originally conceived by NCERT as an independent project, was incorporated into the Government's flagship project Sarva Shiksha Abhiyan (SSA). NCERT is responsible for developing and conducting the surveys whilst funding is provided by the Ministry of Human Resource Development (MHRD), Government of India.

Within SSA, three cycles of NAS were planned. Each cycle was to cover three key grades: Class III, Class V and Class VII/VIII. The first cycle, conducted in the period 2001-2004 was named as the Baseline Achievement Survey (BAS). The second cycle, conducted during the period 2005-2008 was called the Mid-term Achievement Survey (MAS). The third cycle was originally named as the Terminal Achievement Survey (TAS) and presently known as 'Cycle $3^{\prime}$ as given in the Table 1.1 below:

Table 1.1: Timeline for NAS under SSA

| 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Cycle 1 (formerly BAS) |  |  |  | Cycle 2 <br> (formerly MAS) |  |  |  | Cycle 3 <br> (NAS) |  |  |  |
| Class V |  | Class III |  | Class V |  | Class III |  | *Class V |  | Class III |  |
|  | Class VII \& VIII |  |  |  |  | Class V | \& VIII |  |  | VIII** |  |

* The findings of the Cycle 3, Class V (NAS) are reported herein. **Cycle 3 (NAS) for Class VIII is in progress while class III is initiated.

It should be noted that whilst each NAS provides achievement scores for the nation, for each participating state and for certain groups (e.g. girl students, students in rural schools, etc.) it does not give scores to individual students or schools.

## Methodology

## Objectives:

- To study the achievement level of students of Class V in Language, Mathematics and Environmental Studies.
- To study the difference in achievement with regard to area, gender and social groups.


## Sample:

The Class V (NAS) was designed to investigate learning achievement in the government system at the State/UT level. Hence, the target population for the survey was all Class V students studying in government schools, local body schools, and government-aided schools.

In general, the sample design for each state/UT involved a three-stage cluster design which used a combination of two probability sampling methods. At the first stage, districts were selected using Probability Proportional to Size (PPS) sampling principle. This means that the probability of selecting a particular district depended on the number of Class V students enrolled in that district. At the second stage, in the chosen districts, the requisite number of schools was selected. Once again, PPS principles were used so that large schools had a higher probability of selection than smaller schools. At the third stage, the required number of students in each school was selected using the Simple Random Sampling (SRS) method. In
schools where Class V had multiple sections, an extra stage of selection was added with one section being sampled at random i.e. using SRS.

In the survey, PPS sampling was based on Class V enrolment data from the District Information System for Education (DISE) 2007/08. SRS sampling was conducted according to the class registers available in sampled schools. Although the DISE data was not free from criticism, it was used because it was considered to be the most complete and up to date enrolment data available at the time of sampling. Unfortunately, due to discrepancies in the DISE data, limitations in the sampling method and loss of information at the sampling and administration stages of the survey, it was impossible to estimate sample weights for the survey.

In this survey, information gathered through tests and questionnaires administered to a sample comprising $1,22,543$ students in 6,602 schools across 31 States and Union Territories (UT). The subjects covered were Mathematics, Language (including Reading Comprehension) and Environmental Studies (EVS).

## Survey Instruments

Development of instruments is one of the most important activities of the survey. This includes test booklets and questionnaires. For Class V, there are three main subjects on which the learning is focussed: Language, Mathematics and Environmental Studies. In this paper only Mathematics is covered.

## Tests

Before developing the tests, assessment frameworks were developed in each subject. The frameworks describe the competencies to be covered in the tests, the type of items to be used, the number of items to be used for testing each competency, the structure of the test forms and number of tests.

A large number of test items were prepared in each subject and translated into the fifteen regional languages necessary for testing across the different states of India. These were then piloted in each state to see how the items worked in different languages. The difficulty level and discrimination index were computed for each item. This and other evidence allowed suitable items to be selected for the final tests.

In an important development from earlier surveys, instead of one booklet, three booklets for each subject were prepared. Further steps were taken to ensure that the different test booklets in a particular subject could be linked together. This was done by including a block of common items in each booklet. These are the 'anchor items' which, through the application of Item Response Theory, allow us to place the scores from all three booklets on the same scale.

## Analysis and Interpretation of Data:

For the Class V (NAS), each test form of Mathematics consisted of 40 multiple-choice items. Of these, 20 were anchor items which appeared in all the test forms. Thus overall 80 unique items were used to measure learning achievement.

The responses of students to the various tasks were analysed using Item Response Theory. The three test forms were then aligned using the anchor items thereby placing all items on a
single scale comprising scores from 0 to 500 . On this scale, the mean score was set at 250 with a standard deviation of 50 .

The 20 states and UTs represented in Table 1.2 are those in which Class V students were tested and where the sample covered at least $80 \%$ of the target population. The average score for this group was 251 (with a standard error of 0.7 ). The results reveal substantial differences in Mathematics achievement between the highest performing states ( 298 for Uttar Pradesh and 279 for Tamil Nadu) and the lowest performing states/UTs ( 217 for Puducherry and 226 for the Andaman and Nicobar islands). In Mathematics, seven states had average scores significantly above that of the group; nine states had average scores significantly below that of the group; four states had average scores that were not significantly different from that of the group.

Table 1.2: Average Mathematics scores for States and Union Territories where Class V students were tested and the population coverage was $>80 \%$

| State or Union Territory | Average Score | Standard Error | Significant Difference |
| :---: | :---: | :---: | :---: |
| A \& N Islands | 226 | 2.8 | (1) |
| Andhra Pradesh | 238 | 2.2 | (1) |
| Bihar | 242 | 3.4 | (1) |
| Chandigarh | 229 | 2.0 | (1) |
| Chhattisgarh | 232 | 3.4 | (1) |
| Delhi | 260 | 3.4 | $\bigcirc$ |
| Gujarat | 256 | 3.2 | - |
| Haryana | 240 | 2.5 | (1) |
| Himachal Pradesh | 243 | 2.4 | (1) |
| Jammu \& Kashmir | 262 | 2.9 | © |
| Karnataka | 269 | 2.9 | $\bigcirc$ |
| Madhya Pradesh | 265 | 3.5 | 0 |
| Orissa | 257 | 3.0 | - |
| Puducherry | 217 | 3.6 | (1) |
| Punjab | 252 | 2.6 | - |
| Rajasthan | 257 | 3.2 | - |
| Tamil Nadu | 279 | 2.8 | (1) |
| Tripura | 260 | 3.0 | 0 |
| Uttar Pradesh | 298 | 3.1 | (1) |
| Uttarakhand | 241 | 2.7 | (1) |
| Group Average | 251 | 0.7 |  |

- The state's average score is not significantly different to that of the group.
(1) The state's average score is significantly above that of the group.
(1) The state's average score is significantly below that of the group.

The five States and UTs represented in Table 1.3 are those in which Class V students were tested but where the sample covered less than $80 \%$ of the target population. For this group, great care should be taken when considering an average score or comparing it with that of other states as it may not be a reliable measure for the whole State/UT.

Table 1.3: Average Mathematics scores for States and Union Territories where Class V students were tested and the population coverage was $<80 \%$

| State or Union Territory | Average Score | Standard Error | Significant Difference |
| :--- | :---: | :---: | :---: |
| Assam | 241 | 2.3 | $\boldsymbol{\bullet}$ |
| Daman \& Diu | 259 | 5.7 | $\boldsymbol{\bullet}$ |
| Goa | 241 | 3.9 | $\boldsymbol{\omega}$ |
| Kerala | 244 | 1.5 | $\boldsymbol{\omega}$ |
| Maharashtra | 264 | 3.1 | $\boldsymbol{\omega}$ |
| Group Average | 250 | 1.6 |  |

- The state's average score is not significantly different to that of the group.
(1) The state's average score is significantly above that of the group.
(1) The state's average score is significantly below that of the group.

The six states represented in Table 1.4 are those in which, due to local circumstances, Class VI students had to be tested. For this group, the average Mathematics score was 246 (Standard Error 1.1). West Bengal performed significantly better than the group average whereas the average scores of Sikkim and Mizoram were significantly below the group average.

Table 1.4: Average Mathematics scores for States where Class VI students were tested

| State or Union Territory | Average Score | Standard Error | Significant Difference |
| :--- | :---: | :---: | :---: |
| Jharkhand | 247 | 3.0 | $\bullet$ |
| Meghalaya | 244 | 2.9 | $\bullet$ |
| Mizoram | 233 | 1.0 | $\boldsymbol{\bullet}$ |
| Nagaland | 251 | 3.5 | $\bullet$ |
| Sikkim | 234 | 1.8 | $\boldsymbol{\bullet}$ |
| West Bengal | 267 | 2.4 | $\boldsymbol{\top}$ |
| Group Average | $\mathbf{2 4 6}$ | $\mathbf{1 . 1}$ |  |

- The state's average score is not significantly different to that of the group.
(1) The state's average score is significantly above that of the group.
(1) The state's average score is significantly below that of the group.

Table 1.5 illustrates the range of achievement within states and across groups of states. The tables list the scores achieved by students at key percentiles. For example, the score at the

25th percentile is the score which $75 \%$ of students achieve or surpass: the score at the 90th percentile is the score that $10 \%$ of students achieve or surpass.

The range between the 25 th and 75 th percentiles (the inter-quartile range) represents the performance of the middle $50 \%$ of students. Hence, this is a good indicator of the state's degree of homogeneity in terms of the Mathematics achievement of its students.

Table 1.5: Percentile scores in Mathematics for States where Class V students were tested and the population coverage was >80\%

| State or <br> Union Territory | $10^{\text {th }}$ <br> percentile | $\mathbf{2 5}$ th <br> percentile | $\mathbf{5 0}$ th <br> percentile | $\mathbf{7 5}$ th <br> percentile | $90^{\text {th }}$ <br> percentile | Range <br> $75-25$ | Range <br> $\mathbf{9 0 - 1 0}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| A \& N Islands | 182 | 200 | 224 | 237 | 276 | 37 | 94 |
| Andhra Pradesh | 185 | 212 | 228 | 271 | 291 | 59 | 107 |
| Bihar | 178 | 204 | 230 | 275 | 321 | 71 | 143 |
| Chandigarh | 185 | 212 | 226 | 248 | 273 | 36 | 88 |
| Chhattisgarh | 165 | 200 | 226 | 269 | 316 | 69 | 151 |
| Delhi | 201 | 226 | 262 | 292 | 325 | 66 | 124 |
| Gujarat | 194 | 224 | 255 | 287 | 320 | 63 | 126 |
| Haryana | 183 | 212 | 229 | 271 | 305 | 59 | 122 |
| Himachal Pradesh | 187 | 220 | 233 | 273 | 301 | 52 | 114 |
| Jammu \& Kashmir | 189 | 225 | 268 | 303 | 333 | 78 | 144 |
| Karnataka | 206 | 228 | 273 | 308 | 331 | 81 | 125 |
| Madhya Pradesh | 202 | 227 | 270 | 302 | 329 | 75 | 126 |
| Orissa | 186 | 222 | 253 | 298 | 329 | 75 | 143 |
| Puducherry | 179 | 187 | 216 | 227 | 265 | 40 | 86 |
| Punjab | 191 | 225 | 250 | 276 | 314 | 51 | 123 |
| Rajasthan | 190 | 224 | 257 | 288 | 324 | 64 | 133 |
| Tamil Nadu | 224 | 234 | 275 | 318 | 342 | 84 | 118 |
| Tripura | 184 | 225 | 268 | 305 | 336 | 80 | 151 |
| Uttar Pradesh | 223 | 261 | 310 | 346 | 377 | 85 | 154 |
| Uttarakhand | 182 | 212 | 230 | 273 | 306 | 62 | 124 |
| Group Distribution | 191 | 219 | 249 | 283 | 316 | 64 | 125 |

Note: Ranges may not agree due to rounding.

The inter-quartile range (i.e. the range between the 75th and 25th percentiles) is highly variable. For example, Chandigarh has an inter-quartile range of just 36 whilst Uttar Pradesh has a corresponding value of 85 . These values suggest that, in terms of Mathematics achievement, the Class V population in Chandigarh is far more homogeneous than that of Uttar Pradesh. In most states, the range of performance for the middle group was between 50 and 80 scale-score points. Performance at the 10th and 90 th percentiles respectively shows
extremes in low and high achievement. The range between these two points, which includes 90 percent of the population, is highly variable ranging from 86 (Puducherry) to 154 (Uttar Pradesh).

The percentiles provide additional information when comparing Mathematics performance amongst states. For example, when the states are arranged in order of average score, the differences between adjacent states tend to be small. However, the range of scores may not be similar. For example, there is no significant difference between the average score of Bihar (242) and Andhra Pradesh (238). However, the score ranges between the 25th and 75th percentiles are very different: Bihar's range is 71 compared with Andhra Pradesh's range of 59. This indicates that whilst average performance in the two states is approximately the same, the Class V cohort in Bihar is more diverse in its mathematical achievement.

Table 1.6: Percentile scores in Mathematics for States where Class V students were tested and the population coverage was $<80 \%$

| State or <br> Union Territory | $\mathbf{1 0}^{\text {th }}$ <br> percentile | $\mathbf{2 5}^{\text {th }}$ <br> percentile | $\mathbf{5 0}^{\text {th }}$ <br> percentile | $\mathbf{7 5}^{\text {th }}$ <br> percentile | $\mathbf{9 0} 0^{\text {th }}$ <br> percentile | Range <br> $\mathbf{7 5 - 2 5}$ | Range <br> $\mathbf{9 0 - 1 0}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Assam | 182 | 212 | 228 | 273 | 312 | 62 | 130 |
| Daman \& Diu | 206 | 225 | 256 | 291 | 324 | 65 | 118 |
| Goa | 189 | 219 | 230 | 269 | 291 | 51 | 101 |
| Kerala | 198 | 224 | 234 | 272 | 288 | 48 | 90 |
| Maharashtra | 203 | 226 | 268 | 299 | 331 | 72 | 128 |
| Group Distribution | 195 | $\mathbf{2 2 1}$ | $\mathbf{2 4 3}$ | $\mathbf{2 8 1}$ | $\mathbf{3 0 9}$ | $\mathbf{6 0}$ | $\mathbf{1 1 3}$ |

Table 1.7: Percentile scores in Mathematics for States where Class VI students were tested

| State or <br> Union Territory | $\mathbf{1 0}^{\text {th }}$ <br> percentile | $\mathbf{2 5}^{\text {th }}$ <br> percentile | $\mathbf{5 0}^{\text {th }}$ <br> percentile | $\mathbf{7 5}^{\text {th }}$ <br> percentile | $\mathbf{9 0}^{\text {th }}$ <br> percentile | Range <br> $\mathbf{7 5 - 2 5}$ | Range <br> $\mathbf{9 0 - 1 0}$ |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Jharkhand | 180 | 215 | 234 | 279 | 324 | 64 | 143 |
| Meghalaya | 194 | 222 | 230 | 272 | 310 | 50 | 117 |
| Mizoram | 196 | 221 | 227 | 248 | 273 | 27 | 76 |
| Nagaland | 187 | 219 | 236 | 282 | 324 | 62 | 138 |
| Sikkim | 197 | 223 | 228 | 256 | 273 | 33 | 76 |
| West Bengal | 211 | 227 | 270 | 299 | 332 | 71 | 122 |
| Group Distribution | 194 | $\mathbf{2 2 1}$ | $\mathbf{2 3 8}$ | $\mathbf{2 7 2}$ | $\mathbf{3 0 6}$ | $\mathbf{5 1}$ | $\mathbf{1 1 2}$ |

The inter-quartile range for the states where Class VI students were tested varied considerably from about 27 scale-points in Mizoram to 71 points in West Bengal. The range of scale-points covering the population from the 10th to the 90th percentile (i.e. the range which includes 90 percent of the population) varied dramatically from the highly diverse state of Jharkhand (143) to Sikkim (76) where relatively little difference between high and low performing student was detected.

Interestingly, the data shows that whilst West Bengal has by far the highest median performance (270) in this group, Nagaland and Jharkhand have scores at the 90th percentile which are comparable to that of West Bengal (324cf. 332). This suggests that high achieving students in Nagaland and Jharkhand are not lagging behind their peers in West Bengal.

## How did Various Groups Perform in Mathematics?

Performance is compared by gender, by school location, and by social category. (The quoted scores were calculated for the 20 States and UTs where students were tested in Class V and coverage of the population was at least $80 \%$ since this group gives the most reliable picture.)

## Are there any gender related-differences in Mathematics achievement?

The average Mathematics scores achieved by boys and girls shows that, within this group of states, no significant difference was detected in the average achievement levels of the two groups. In general, the general result, i.e. no significant difference between the average achievement of boys and girls holds for all states and UTs.

## Are there any differences in Mathematics achievement related to school location?

The average Mathematics scores achieved by students in rural and urban schools shows that within this group of states, no significant difference was detected in the average achievement levels of the two groups.

In general, no significant difference between rural and urban students holds for all states and UTs. However, two exceptional cases were detected: in A \& N Islands, the rural students outperformed the urban students whereas in Tripura the urban students outperformed the rural students by a margin which is statistically significant.

## Are there any differences in Mathematics achievement related to caste category?

Table 1.8 below compares the average mathematics scores achieved by students in different social categories. It shows that students in the general category achieved significantly higher average scores than those in other categories. Students classified as being in the OBC group significantly outperformed those in the ST group. No significant difference was detected in the average achievement levels of students in the SC and ST categories.

Table 1.8: Average Mathematics scores for groups by social category (Class V)

| Category | Average (SE) | SC | ST | OBC | General |
| :---: | :---: | :---: | :---: | :---: | :---: |
| SC | 247 (1.2) | - | - | (1) | (1) |
| ST | 245 (1.5) | $\bullet$ | - | (1) | (1) |
| OBC | 251 (1.0) | $\theta$ | $\theta$ | - | (1) |
| General | 257 (1.2) | 0 | 0 | 0 | - |

- The average scores of the two categories being compared are not significantly different.
© The average scores of the category given in the first column is significantly higher than that of the category with which it is being compared.
(1) The average score of the category given in the first column is significantly lower than that of the category with which it is being compared.


## Conclusion

The average mathematical achievement of students varies greatly across the states and UTs of India. There is a great difference in outcomes in the group of high scoring states such as Uttar Pradesh (298) Tamil Nadu (279) and Karnataka (269) and the low scoring states/UTs such as Puducherry (217), Andaman \& Nicobar Islands (226) and Chandigarh (229).

States also vary greatly in the range between their lowest and highest achieving students as revealed by their inter-quartile score ranges. Some states/UTs, e.g. Chandigarh (36), Andaman \& Nicobar Islands (37) and Puducherry (40) have relatively homogeneous cohorts whilst others have far more diverse outcomes e.g. Uttar Pradesh (85), Tamil Nadu (84) and Karnataka (81). Therefore, when looking at Mathematics performance within a state/UT, it is important to consider not only the average score, but also the distribution of percentile scores.

Overall, the survey found no significant difference in the average achievement of Class V girls and boys studying Mathematics in Government and Government-aided schools. Some readers may be surprised by this finding. However, the large sample size ( $>55.000$ ) and the consistency of results across states suggest that this is a robust conclusion.

Similarly, with a few exceptions, no significant difference was detected between the average achievement level in Mathematics of rural and urban students. In cases such as Tripura (favouring rural) and the Andaman \& Nicobar Islands (favouring urban), further investigations may be necessary at the local level to explain these exceptional outcomes.

Data from the survey confirms that students from the general category outperform their peers in the SC, ST and OBC categories by a statistically significant margin.

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